

Message Text

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51

ACTION EUR-25

INFO OCT-01 AF-10 NEA-10 IO-14 ISO-00 OIC-04 CU-04 ACDA-19

CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04 RSC-01 PRS-01

SPC-03 USIA-15 TRSE-00 SAJ-01 SS-20 NSC-10 EB-11

SCI-06 EPA-04 CEQ-02 COME-00 OMB-01 CIEP-02 STR-08

AGR-20 DRC-01 /217 W

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R 241020Z NOV 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 2705

INFO ALL CSCE CAPITALS 63

AMEMBASSY LISBON

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USNMR SHAPE

RUSNAAAUSCINCEUR

USDOCOSOUTH

USLO SACLANT

C O N F I D E N T I A L GENEVA 6246

VIENNA ALSO FOR USDEL MBFR

POUCHED TO TEL AVIV AND CAIRO

E.O.11652 GDS

TAGS PFOR

SUBJ CSCE STAGE II HIGHLIGHTS-NOVEMBER 19-23

SUMMARY: SUBTLE SHIFT OF CSCE ATMOSPHERE CONTINUED
THIS WEEK AS FORMAL MEETINGS WERE SUPPLEMENTED BY
PRIVATE CONSULTATIONS IN EFFORT TO LAY THE BASES FOR
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LATER DRAFTING. NATO COUNTRY REPS IN MILITARY SECURITY

SUBCOMMITTEE TRAVELLED TO BRUSSELS FOR JOINT CONSULTATIONS. AFTER IRONING OUT LAST-MINUTE DIFFICULTIES, "CATALOGUES" OF SPECIFIC SUBJECTS WERE TABLED TO ORGANIZE AND FOCUS FUTURE WORK ON HUMANITARIAN COOPERATION. EASTERN BLOC SHOWED THEY WOULD TRY TO RELATE ECONOMIC COOPERATION TO PRINCIPLES OF SOVEREIGN EQUALITY AND NON-INTERFERENCE IN INTERNAL AFFAIRS, AS THEY HAVE DONE WITH HUMANITARIAN COOPERATION. END SUMMARY.

1. PRINCIPLES GUIDING RELATIONS BETWEEN STATES--
GENERAL DISCUSSION OF PRINCIPLE OF NON-INTERVENTION IN INTERNAL AFFAIRS WAS CONCLUDED WITH SOVIETS HINTING AT SOME FLEXIBILITY TO ALLOW MORE PRECISE DEFINITION OF INTERVENTION, AS SOUGHT BY WESTERN DELS WHO PREFER FRENCH DRAFT. SUBCOMMITTEE NOW BEGINS ITS PRELIMINARY EXAMINATION OF SENSITIVE PRINCIPLE OF RESPECT FOR HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS.

2. SPECIAL WORKING BODY (SWB) ON IMPLEMENTATION OF PRINCIPLES--THIS WEEK'S DISCUSSION SHOWED GENERAL AND INCREASING LACK OF ENTHUSIASM FOR SWISS PROPOSAL FOR A SYSTEM FOR PEACEFUL SETTLEMENT OF DISPUTES. SWISS PRESS HAS REPORTED SOVIET POSITION THAT PROPOSAL IS UNACCEPTABLE, BUT OTHER COUNTRIES ARE POLITICALLY UNWILLING TO GIVE IT THE COUP-DE-GRACE. SWISS ARE NOW TRYING TO DECIDE WHETHER TO PRESS ON IN APPARENTLY VAIN HOPE OF SUBSTANTIVE RESULTS OR TO TRY FOR PROCEDURAL FACE-SAVING DEVICE.

3. MILITARY SECURITY--NO SUBCOMMITTEE MEETINGS WERE SCHEDULED THIS WEEK, BUT JOINT MEETING WAS HELD IN BRUSSELS NOV 23 WITH NATO POLADS AND SOME NATO REPS ON SUB-COMMITTEE. LATTER HELD TWO CAUCUSES IN PREPARATION FOR JOINT MEETING AND FORWARDED TO NATO AMBITIOUS AGENDA COVERING NUMEROUS CBM ISSUES. CANADIANS WERE STRONGEST PROPONENTS OF MEETING AND HOPED IT WOULD PRODUCE FRESH TACTICAL GUIDANCE FOR PERIOD UP TO CHRISTMAS BREAK. IN AGREEING TO PARTICIPATE, US REPS POINTED OUT THEY WOULD HAVE TO STICK TO WELL-KNOWN USG POSITIONS ON CBMS.

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4. ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT--AT FULL COMMITTEE MEETING EASTERN BLOC, FOLLOWING SAME TACTICS THEY HAVE USED IN HUMANITARIAN AREA, PRESSED FOR DISCUSSION OF A GENERAL PREAMBLE TO SPECIFIC AGREEMENTS AS A FRAMEWORK FOR COOPERATION. IN SUPPORTING THIS MOVE CZECHS STRESSED LINK BETWEEN ECONOMIC COOPERATION AND DECLARATION ON PRINCIPLES, PARTICULARLY SOVEREIGN EQUALITY AND NON-INTERFERENCE IN INTERNAL

AFFAIRS. SOVIET REP SAID THAT PROGRESS IN ECONOMIC COOPERATION AREA WOULD GO FORWARD TOGETHER WITH PROGRESS ON PRINCIPLES. YUGOSLAV PROPOSAL THAT CSCE REAFFIRM EUROPEAN RESPONSIBILITIES TOWARD DEVELOPING COUNTRIES RECEIVED QUALIFIED SUPPORT. COMMERCIAL EXCHANGES SUBCOMMITTEE STILL DISCUSSING GENERAL PROVISIONS TO PROMOTE TRADE SUCH AS MFN. INDUSTRIAL COOPERATION, SCIENCE/TECHNOLOGY AND ENVIRONMENT SUBCOMMITTEES DID NOT MEET. SUBCOMMITTEE ON OTHER ECONOMIC AREAS DISCUSSED TRANSPORTATION ON THE BASIS OF A NEW FRENCH DOCUMENT, AND MOVED ON TO TOURISM, WITH THREE NEW DOCUMENTS. SOVIETS HAVE INDICATED PRIVATELY THAT THEY ARE CONCERNED AT GREAT NUMBER OF TECHNICAL PROPOSALS BEING SUBMITTED ON TOURISM, WHICH COULD HOG SUBCOMMITTEE DOWN IN DETAILS BEST HANDLED IN EXISTING INTERNATIONAL ORGANIZATION AND RESULT IN "UNBALANCED" FINAL DOCUMENT.

5. HUMANITARIAN COOPERATION--FULL COMMITTEE ADOPTED FIVE "CATALOGUES" OF SUBJECTS (EARLIER KNOWN AS "MINI-BASKETS"), AS BASIS FOR SPECIFIC DISCUSSIONS IN COMMITTEE AND FOUR SUBCOMMITTEES. SWISS, AUSTRIAN, FRENCH, SWEDES AND GDR EACH ASSUMED RESPONSIBILITY FOR PREPARING AND UP-DATING ONE CATALOGUE. IN HUMAN CONTACTS SUBCOMMITTEE WARSAW PACT COUNTRIES INDICATED UNWILLINGNESS TO ACCEPT ANY PART OF CANADIAN PROPOSAL ON REUNITING FAMILIES. IN SUBCOMMITTEE ON INFORMATION WESTERN GROUP SUPPORTED AGGRESSIVE SWISS PAPER ON ACQUISITION, TRANSMISSION AND DISSEMINATION OF INFORMATION, WHICH APPEARS TO BE PARTICULARLY DISTASTEFUL TO SOVIETS. AS REQUIRED BY ITS MANDATE, CULTURAL SUBCOMMITTEE HAD INCONCLUSIVE PRELIMINARY DISCUSSION OF RECOMMENDATIONS OF 1972 INTERGOVERNMENTAL CONFERENCE ON CULTURAL POLICIES IN EUROPE (EURO CULT).
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6. COMMENT: WHILE FORMAL CONFERENCE DISCUSSIONS CONTINUED THIS WEEK AS BEFORE, INTENSE INFORMAL WORK BY SWISS, AUSTRIANS, FRENCH, SWEDES AND GDR TO COMPILE HUMANITARIAN COOPERATION "CATALOGUES" WAS FIRST REAL USE OF INFORMAL DRAFTING GROUP DURING PHASE II, AND SHOWS SERIOUS INTENTION OF PARTICIPANTS TO MOVE AHEAD. LAST MINUTE DIFFICULTIES ON HOW SUBJECTS SHOULD BE ORGANIZED REPRESENTED FUNDAMENTAL DIFFERENCES OF PRINCIPLE BETWEEN EAST AND WEST, BUT WERE OVERCOME IN DRAFTING SESSIONS, SOVIETS HAVE INDICATED INFORMALLY THAT THEY FAVOR THIS INFORMAL TECHNIQUE FOR THE DRAFTING PHASE, WHICH THEY AND AMOST OTHER DELEGATIONS NOW BELIEVE WILL BEGIN IN JANUARY AND LAST 2-3 MONTHS. WE EXPECT THIS WORKING METHOD TO

BE USED MORE WIDELY AS THE CONFERENCE PREPARES THE
BASES FOR SUBSTANTIVE DRAFTING.

7. MILITARY SECURITY CONSULTATIONS AT NATO ALSO
REFLECT DESIRE TO ORGANIZE FOR DRAFTING. IN NATO
DELEGATION HEADS' CAUCUS, CANADA, NETHERLANDS, NORWAY
AND OTHERS PRESSED FOR WEST TO REGAIN INITIATIVE IN
THIS AREA TO COUNTER CLEAR SOVIET VIEWS AND APPEASE
NEUTRALS' DESIRE FOR MORE MILITARY SECURITY CONTENT
IN CSCE. END COMMENT.MILLER

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